

Department of Political Sciences  
**COMPARATIVE MIGRATION POLICIES AND POLITICS**  
Prof. Eugenio Pizzimenti



## Part I

### 1.1 General Information

- Full course title: Comparative Migration Policies and Politics
- Type of course: Compulsory for the double degree (LM 52)
- Level of course: second cycle degree programme
- Year of study: 1°
- Number of ECTS credits allocated: 6
- Name of lecturer(s) and office hours: Eugenio Pizzimenti, Wednesday 10.00-12.00 a.m.

### 1.2 Course aims

Migration is a key-issue in the institutional agenda of contemporary liberal-democracies. The aim of the course is to provide an advanced understanding of the relevant themes and questions related to migration: the course will focus on the main policy guidelines adopted by EU Member States since the beginning of the Nineties; as well as on the political struggles behind the decision making processes. The research questions that will be addressed are the following: 1) how different States “shape” the problem of migration? 2) which are the main consequences of migration in terms of intra and inter-State politics and policies? 3) does migration need to be studied through new concepts and approaches? Particular attention will be devoted to the multi-level settings that characterize migration policies and to the dynamics of the relations between actors operating at different territorial levels. Drawing on theories and methods of policy studies and administrative science, the course will provide students with a tool-box oriented to the analysis and planning of interventions in the migration domain. At the same time, the course will focus on the political

dynamics that characterize the public debate on migration issues: in this respect, the course will also provide students with useful concepts for the comparative study of political and party systems.

### **1.3 Learning outcomes**

By the end of this course students should be able to:

- apply terminology, theories, and concepts of Policy Sciences and Comparative politics to current events and specific cases;
- identify and compare the main guidelines adopted by European governments and the subsequent policy outcomes in the field;
- assess similarities and differences in policy planning, implementation and evaluation in the field;
- critically interpret domestic and international political events;
- assess structural, cultural and institutional factors determining political outcomes;

### **1.4 Course requirements**

Students will be required to attend not less than 70% of classes and be prepared for class discussions. Reading of the assigned materials and active engagement in class discussions is compulsory.

### **1.5 Grading plan**

- Class participation – 20%

Students are expected to attend all the lectures seminars and participate in class discussions.

- In-class test – 60%

Students will be asked to answer to a multiple-choice test during the semester. Date of test class is defined by the Lecturer and communicated to the students during the first class of the course.

- In-class issue presentation – 20%.

Such a presentation (up to 15 minutes) is performed by each student once in the term. The presentation will be based on suggested readings and discussion topics. The presenter should briefly introduce the argument, by showing capacities to offer a critical interpretation of the readings, and registering agreements and disagreements. The presenter should also attempt to consider how the given argument could be framed differently. A number of critical questions should further be offered for the class to discuss collectively.

## **Part II**

### **2.1 Course content**

Topic 1. Policy Science, Political Science and the comparative method

Topic 2. Approaches to Public Policy

Topic 3. Actors and Institutions - Assessing the Policy Capabilities of States

Topic 4. Policy Instruments

Topic 5. Agenda Setting - Policy Determinants and Policy Windows

Topic 6. Policy Formulations - Policy Communities and Policy Networks

Topic 7. Public Policy Decision-Making -Beyond Rationalism, Incrementalism, and Irrationalism

Topic 8. Policy Implementation -Policy Design and the Choice of Policy Instrument

Topic 9. Policy Evaluation - Policy Analysis and Policy Learning

Topic 10. Policy Styles, Policy Paradigms and the Policy Cycle

- Topic 11. Migration Governance in Europe
- Topic 12. Dimensions of Immigration Policy
- Topic 13. Analysing the Politics of Migration and Immigration in Europe
- Topic 14. The Party Politics of Migration
- Topic 15. Britain
- Topic 16. France
- Topic 17. Germany
- Topic 18. The Netherlands
- Topic 19. Sweden
- Topic 20. Southern Europe
- Topic 21. Migration dynamics in Central and Eastern Europe

## **Topic 1 Policy Science and Political Science (2 Lectures)**

### **Lecture 1**

Introduction to the course. Course format. Goals, objectives and assessment. Course content and outline of main topics.

Policy Science as a discipline: main goals.

What is a public policy? Main definitions of public policies.

Understanding public policies.

Problem Solving and policy cycle.

#### **Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 1)

#### **Further Readings**

Lerner D and Lasswell HD (1951), *The Policy Sciences*. Stanford: Stanford University Press;

DeLeon P (1994), *Reinventing the Policy sciences: Three Steps Back to the Future*. In 'Policy Sciences', 27, 77-95.

#### **Internet sources**

<http://www.policysciences.org/>

<https://link.springer.com/journal/11077>

### **Lecture 2**

The comparative method.

Why and how to compare?

Qualitative vs Quantitative methods.

Quantification and Classification.

The Ladder of Abstraction.

Small N Analysis.

#### **Compulsory readings**

Sartori G (1970), *Concept Misformation in Comparative Politics*. In 'American Political Science Review', 64: 4, 1033-1053;

Collier D (1993), *The Comparative Method*. In Finifter AW (ed) *Political Science: The State of the Discipline II*. Washington: APSA Press.

#### **Further Readings**

Brady HE and Collier D (eds) (2004), *Rethinking Social Inquiry*. Lahnam: Rowman and Littlefield.

#### **Internet sources**

<http://polisci.berkeley.edu/sites/default/files/people/u3827/APSA-TheComparativeMethod.pdf>

## **Topic 2 Approaches to Public Policy (1 Lecture)**

## **Lecture 1**

Methods and units of analysis.

Deductive Theories: Rational Analysis, Public Choice, Marxism, New Institutionalism

Inductive Theories: Policy Inquiry, the Study of Policy Making

### **Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 2)

### **Further Readings**

Weimer DL and Vining AR (1992), *Policy Analysis. Concepts and Practice*. Englewood Cliffs: Prentice-Hall.

Elster J (ed) (1986), *Rational Choice*. Oxford: Basil Blackwell.

### **Internet sources**

<https://www.arcjournals.org/pdfs/ijps/v4-i1/2.pdf>

<https://msu.edu/course/prr/389/Pattonsawicki.doc>

## **Topic 3 Actors and Institutions - Assessing the Policy Capabilities of States (2 Lectures)**

### **Lecture 1**

Conceptual problems.

Policy Actors: a classification of public and private actors.

### **Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 2).

### **Further Readings**

Edelman M (1988), *Constructing the Political Spectacle*. Chicago: University of Chicago Press.

### **Internet sources**

<https://ecpr.eu/StandingGroups/StandingGroupHome.aspx?ID=40>

### **Lecture 2**

State organization: a classification of institutional arrangements.

Societal organization: a classification.

International regimes and organizations.

### **Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 2).

### **Further Readings**

Capano G (2003) *Administrative Traditions and Policy Change: When Policy Paradigms Matter. The Case of Italian Administrative Reform during the 1990s*. In 'Public Administration', 81: 4, 781-801.

Ostrom E. (2006) *Understanding Institutional Diversity*. Princeton: Princeton University Press

Hall P (1993) *Policy Paradigms, Social Learning, and the State*. In 'Comparative Politics', 25: 3

### **Internet sources**

<https://www.longdom.org/articles/actors-in-decision-making-and-policy-process.pdf>

## **Topic 4 Policy Instruments (1 Lecture)**

### **Lecture 1**

Classifying policy instruments;

Non coercive vs Coercive instruments;

Mixed Instruments;

### **Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 3).

#### **Further Readings**

Woodside K (1986) *Policy Instruments and the Study of Public Policy*. In 'Canadian Journal of Political Science', 19, 775-794

#### **Internet sources**

<https://flore.unifi.it/retrieve/handle/2158/1063362/181756/IFIRST%20POLICY%20SCIENCE%20NOV%202016.pdf>

<http://www.ub.edu/sociologia/isdub/pdf/2014/article-1-gales.pdf>

### **Topic 5 Agenda Setting - Policy Determinants and Policy Windows (1 Lecture)**

#### **Lecture 1**

Basic concepts;

The origins of policy problems;

Agenda setting processes;

Typical Agenda Setting Processes;

Streams and stages: Reconciling Kingdon and policy process theory

#### **Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 4).

#### **Further Readings**

Kingdon J (1984) *Agenda, Alternatives and Public Policies*. Little Brown, Boston.

Howlett, Mc Connell and Perl (2014) *Streams and stages: Reconciling Kingdon and policy process theory*. In 'European Journal of Political Research', doi: 10.1111/1475-6765.12064

#### **Internet sources**

<http://standinggroups.ecpr.eu/tppa/news/>

### **Topic 6 Policy Formulation - Policy Communities and Policy Networks (1 Lecture)**

#### **Lecture 1**

Basic concepts;

Policy Sub-Systems;

Classifying policy sub-systems;

#### **Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 5).

#### **Further Readings**

King M (2005) *Epistemic Communities and the Diffusion of Ideas: Central Bank Reform in the United Kingdom*. In 'West European Politics', 28: 1, 94-123.

Surel Y (2000) *The role of cognitive and normative frames in policy-making*. In 'Journal of European Public Policy', 7:4, 495-512.

#### **Internet sources**

<http://profwork.org/pp/formulate/define.html>

### **Topic 7 Public Policy Decision-Making -Beyond Rationalism, Incrementalism, and Irrationalism (1 Lecture)**

#### **Lecture 1**

Basic concepts;

Decision-making models;

A DM model based on sub-systems;

**Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 6).

**Further Readings**

March JC and Olsen JP (1989) *Rediscovering Institutions: The Organizational Basis of Politics*. New York: Free Press.

Dente B (2013) *Understanding Policy Decision*. New York: Springer.

**Internet sources**

<http://standinggroups.ecpr.eu/tppa/news/>

**Topic 8 Policy Implementation -Policy Design and the Choice of Policy Instrument (1 Lecture)**

**Lecture 1**

Basic Concepts;

Reality and implementation;

Approaches to Implementation;

Logical justifications to instruments choice;

A new model to choose instruments;

**Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 7).

**Further Readings**

Palumbo DJ and Calista DJ (1990) *Implementation and the Policy Process*. New York: Greenwood Press.

Dente B (2013) *Understanding Policy Decision*. New York: Springer.

**Internet sources**

<https://bjsm.bmj.com/content/48/8/731>

**Topic 9 Policy Evaluation - Policy Analysis and Policy Learning (1 Lecture)**

**Lecture 1**

Basic Concepts;

Evaluation approaches;

Evaluation and policy learning;

**Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 9).

**Further Readings**

Dente B (2013) *Understanding Policy Decision*. New York: Springer.

Hall P (1993) *Policy Paradigms, Social Learning, and the State*. In 'Comparative Politics', 25: 3

**Internet sources**

[https://www.cairn-int.info/article-E\\_NCAE\\_001\\_0001--public-policy-evaluation.htm](https://www.cairn-int.info/article-E_NCAE_001_0001--public-policy-evaluation.htm)

**Topic 10 Policy Styles, Policy Paradigms and the Policy Cycle (1 Lecture)**

**Lecture 1**

Basic Concepts;

Normal and paradigmatic models;

**Compulsory readings**

Studying Public Policy: Policy Cycles and Policy Subsystems (Howlett, Ramesh and Perl, 2009, Chapter 10).

### **Further Readings**

Richardson JJ (1982) (ed) *Policy Styles in Western Europe*. London: Allen & Unwin.

Yee A (1996) *The causal effects of ideas on policies*. In 'International Organization', 50: 1, 69-108.

### **Internet sources**

[https://link.springer.com/content/pdf/10.1057%2F9781137434043\\_2.pdf](https://link.springer.com/content/pdf/10.1057%2F9781137434043_2.pdf)

## **Topic 11 Migration Governance in Europe (1 Lecture) 26 ore**

### **Lecture 1**

The History of Migration Governance (1946-2018)

Multi-level governance of migration;

### **Compulsory readings**

Luedtke A (2019) *Migration governance in Europe*. In Weinar A et al. (eds), *The Routledge Handbook of the Politics of Migration in Europe*. London: Routledge, 15-25;

### **Further Readings**

Adam I and Caponio T (2019) *Research on the Multi-Level Governance of Migration and Migrant Integration*. In Weinar A et al. (eds), *The Routledge Handbook of the Politics of Migration in Europe*. London: Routledge, 26-108;

### **Internet sources**

<https://www.compas.ox.ac.uk/>

## **Topic 12 Dimensions of Immigration Policy (1 Lecture)**

The debate;

Immigration, economy and political culture;

The multidimensionality of Immigration policymaking

### **Compulsory readings**

Rosenblum MR and Cornelius WA (2012), *Dimension of Immigration Policy*. In Rosenblum MR and Tichenor Dj (eds), *The Oxford Handbook of International Migration*. Oxford: Oxford University Press, 245-273.

### **Further Readings**

Ripoll Servent A (2019) *EU Institutions*. In Weinar A et al. (eds), *The Routledge Handbook of the Politics of Migration in Europe*. London: Routledge, 109-117.

### **Internet sources**

<https://www.compas.ox.ac.uk/>

## **Topic 13 Analysing the Politics of Migration and Immigration in Europe (1 Lecture)**

Explaining mobility and immobility;

Explaining immigration policies;

Explaining immigrant policies;

Explaining the EU transfer;

How to compare migration policies?

### **Compulsory readings**

Geddens A and Scholten P (2016) *The Politics of Migration and Immigration in Europe*. London: Sage, Chapter 1.

### **Further Readings**

Zhyznomirska L (2019) *Politics of Irregular Migration in Europe*. In Weinar A et al. (eds), *The Routledge Handbook of the Politics of Migration in Europe*. London: Routledge, 199-207.

### **Internet sources**

<https://www.compas.ox.ac.uk/>

### **Topic 14 The Party Politics of Migration (1 Lecture)**

Basic concepts;

Immigration and Party Politics in Europe

#### **Compulsory readings**

Odmalm P (2019), *The Party Politics of Migration*. In Weinar A et al. (eds), *The Routledge Handbook of the Politics of Migration in Europe*. London: Routledge, 118-123;

Givens TE (2012) *Effects of Migration: Political Parties*. In Rosenblum MR and Tichenor Dj (eds), *The Oxford Handbook of International Migration*. Oxford: Oxford University Press, 153-170.

#### **Further Readings**

Gianfreda S (2018) *Politicization of the refugee crisis?: a content analysis of parliamentary debates in Italy, the UK, and the EU*. In 'Italian Political Science Review', 48:1, 85-108.

#### **Internet sources**

<https://www.compas.ox.ac.uk/>

### **Topic 15 Great Britain (1 Lecture)**

The evolution of immigration politics;

The 'colour problem';

The return of immigration;

Immigrant policy;

Brexit;

#### **Compulsory readings**

Geddens A and Scholten P (2016) *The Politics of Migration and Immigration in Europe*. London: Sage, Chapter 2.

#### **Further Readings**

Penninx et al (2012) *Migration Policy making in Europe: The Dynamics of Actors and Contexts in Past and Present*. Amsterdam: Amsterdam University Press.

#### **Internet sources**

<https://www.compas.ox.ac.uk/>

### **Topic 16 France (1 Lecture)**

The Republican Tradition;

Immigration Policy;

Hollande's Approach;

Immigrant Policy;

France within the EU;

#### **Compulsory readings**

Geddens A and Scholten P (2016) *The Politics of Migration and Immigration in Europe*. London: Sage, Chapter 3.

#### **Further Readings**

Penninx et al (2012) *Migration Policy making in Europe: The Dynamics of Actors and Contexts in Past and Present*. Amsterdam: Amsterdam University Press.

#### **Internet sources**

<https://www.compas.ox.ac.uk/>

### **Topic 17 Germany (1 Lecture)**

The German Approach;

Immigration policy;

Immigrant Policy;

Germany within the EU;

#### **Compulsory readings**



Geddens A and Scholten P (2016) *The Politics of Migration and Immigration in Europe*. London: Sage, Chapter 4.

**Further Readings**

Penninx et al (2012) *Migration Policy making in Europe: The Dynamics of Actors and Contexts in Past and Present*. Amsterdam: Amsterdam University Press.

**Internet sources**

<https://www.compas.ox.ac.uk/>

**Topic 18 The Netherlands (1 Lecture)**

The Netherlands and Immigration;

The Dutch Model;

Immigration Policy;

Immigrant Policy;

The Netherlands within the EU;

**Compulsory readings**

Geddens A and Scholten P (2016) *The Politics of Migration and Immigration in Europe*. London: Sage, Chapter 5.

**Further Readings**

Penninx et al (2012) *Migration Policy making in Europe: The Dynamics of Actors and Contexts in Past and Present*. Amsterdam: Amsterdam University Press.

**Internet sources**

<https://www.compas.ox.ac.uk/>

**Topic 19 Sweden (1 Lecture)**

The Swedish Style;

Immigration Policy;

Immigrant Policy;

Sweden within the EU;

**Compulsory readings**

Geddens A and Scholten P (2016) *The Politics of Migration and Immigration in Europe*. London: Sage, Chapter 6.

**Further Readings**

Penninx et al (2012) *Migration Policy making in Europe: The Dynamics of Actors and Contexts in Past and Present*. Amsterdam: Amsterdam University Press.

**Internet sources**

<https://www.compas.ox.ac.uk/>

**Topic 20 Southern Europe (1 Lecture)**

The South European 'frontline';

Immigration and Migration policies in Italy, Spain and Greece;

The EU's impact;

**Compulsory readings**

Geddens A and Scholten P (2016) *The Politics of Migration and Immigration in Europe*. London: Sage, Chapters 8 and 10.

**Further Readings**

Penninx et al (2012) *Migration Policy making in Europe: The Dynamics of Actors and Contexts in Past and Present*. Amsterdam: Amsterdam University Press.

**Internet sources**

<https://www.compas.ox.ac.uk/>

**Topic 20 Migration dynamics in Central and Eastern Europe (1 Lecture)**

Stepping out of the EU;  
Immigration and Immigrant policies;  
Russian Minorities;  
The Roma

### **Compulsory readings**

Geddens A and Scholten P (2016) *The Politics of Migration and Immigration in Europe*. London: Sage, Chapter 9.

### **Further Readings**

Penninx et al (2012) *Migration Policy making in Europe: The Dynamics of Actors and Contexts in Past and Present*. Amsterdam: Amsterdam University Press.

### **Internet sources**

<https://www.compas.ox.ac.uk/>

## **Exam Questions**

Topic 1. Policy Science, Political Science and the comparative method

- Why Study Public Policy;
- Methodological Implications for Studying Public Policy;
- The Policy Cycle Framework of Analysis;
- The logic of comparison;
- Sources of errors in comparative research;
- Most similar and most dissimilar systems logics;

Topic 2. Approaches to Public Policy

- Understanding Public Policy: Theoretical Approaches;
- Positivism vs Post Positivism;
- Multi-Level, Multi-Disciplinary Theorizing with Different Units of Analysis;

Topic 3. Actors and Institutions - Assessing the Policy Capabilities of States

- The Political-Economic Context;
- Policy-Making in the Liberal-Democratic Capitalist State;
- Institutional arrangements and the policy-making;
- The International System and Public Policy;
- Policy Subsystems and Policy Regimes;
- Ideas, Actors, Institutions;

Topic 4. Policy Instruments

- The State, Market and Society;
- Common Policy Tools by Category;
- The Nature of Policy Alternatives;

Topic 5. Agenda Setting - Policy Determinants and Policy Windows

- The Objective Construction of Policy Problems: The Role of Social Conditions and Structures;
- The Subjective Construction of Policy Problems: The Role of Policy Actors and Paradigms;
- Modes of Agenda-Setting: Linking Agenda-Setting Modes to Content;

Topic 6. Policy Formulations - Policy Communities and Policy Networks

- What Is Policy Formulation;
- The Phases of Policy Formulation;

- The Role of Policy Subsystems in Policy Formulation;

Topic 7. Public Policy Decision-Making - Beyond Rationalism, Incrementalism, and Irrationalism

- Actors in the Decision-Making Process;
- Early Models of Decision-Making: Rationalism and Incrementalism;
- Efforts To Move Beyond Rationalism and Incrementalism;

Topic 8. Policy Implementation - Policy Design and the Choice of Policy Instrument

- Actors and Activities in Policy Implementation;
- Implementation as Policy Design: Instrument Choices and Policy Mixes;
- Implementation Styles and Long-Term Instrument Preferences;

Topic 9. Policy Evaluation - Policy Analysis and Policy Learning

- Positivist and Post-Positivist Policy Evaluation;
- Policy Evaluation as Policy Learning;
- Actors and Outcomes in the Policy Evaluation Process;

Topic 10. Policy Styles, Policy Paradigms and the Policy Cycle

- The Meaning of Policy Style;
- The Role of Paradigms and Ideas;
- Towards New Conceptualisations of the Policy Cycle;

Topic 11. Migration Governance in Europe

- Which are the main trends in the evolution of EU migration governance;
- Is it possible to single out a specific supranational approach to migration;
- Which have been the impacts of the Arab Spring;

Topic 12. Dimensions of Immigration Policy

- Which are the determinants of immigration;
- Which are the dimension of immigration policy making;
- Issues at stake and approaches in immigration policy making;

Topic 13. Analysing the Politics of Migration and Immigration in Europe

- Why do people move;
- Which are the main trends in the evolution of European migration;
- How to explain immigration and immigrant policies;

Topic 14. The Party Politics of Migration;

- What party politics of migration means;
- The main impacts of migration on domestic party politics;
- The significance of the Racial Equality Directive on MS party politics;

Topic 15. Britain

- Which are the main trends in the evolution of British immigration policy;
- Which are the main trends in the evolution of British immigrant policy;
- Which are the peculiarities of GB-EU relations;

Topic 16. France

- Which are the main trends in the evolution of French immigration policy;

- Which are the main trends in the evolution of French immigrant policy;
- Which are the peculiarities of France-EU relations;

Topic 17. Germany

- Which are the main trends in the evolution of German immigration policy;
- Which are the main trends in the evolution of German immigrant policy;
- Which are the peculiarities of Germany-EU relations;

Topic 18. The Netherlands

- Which are the main trends in the evolution of Dutch immigration policy;
- Which are the main trends in the evolution of Dutch immigrant policy;
- Which are the peculiarities of Netherlands-EU relations;

Topic 19. Sweden

- Which are the main trends in the evolution of Swedish immigration policy;
- Which are the main trends in the evolution of Swedish immigrant policy;
- Which are the peculiarities of Sweden-EU relations;

Topic 20. Southern Europe

- Which are the main trends in the evolution of Southern European Countries' immigration policy;
- Which are the main trends in the evolution of Southern European Countries' immigrant policy;
- Which are the peculiarities of Southern European Countries'-EU relations;

Topic 21. Migration dynamics in Central and Eastern Europe

- Which are the main trends in the evolution of Central-Eastern Countries' immigration policy;
- Which are the main trends in the evolution of Central-Eastern Countries' immigrant policy;
- Which are the peculiarities of Central-Eastern Countries'-EU relations;